

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
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TO SECSTATE WASHDC IMMEDIATE 3372
INFO AMEMBASSY LONDON IMMEDIATE
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 02 NATO 02665

LONDON ALSO FOR A/COUNS AND WHITE HOUSE ADVANCE

E.O.11652: GDS
TAGS: PFOR, NATO, NAC
SUBJECT: NATO SUMMIT: COMMUNIQUE REFERENCES TO US PRO-
POSALS

REF: (A) USNATO 2532 (NOTAL), (B) STATE 99554 (NOTAL),
(C) STATE 93407 (NOTAL)

SUMMARY: AT MAY 3 SPC MEETING, FRENCH REP SAID HIS AUTHOR-
ITIES COULD NOT ACCEPT US SUGGESTED COMMUNIQUE LANGUAGE
REFLECTING US SUMMIT PROPOSALS WITHOUT SUBSTANTIAL AMEND-
MENTS. SOME OTHER REPS SUPPORTED FRENCH CHANGES AND A FEW
SUGGESTED ADDITIONAL AMENDMENTS. ACTION REQUESTED: URGENT
GUIDANCE IN TIME FOR MAY 5 SPC MEETING ON COMMUNIQUE. END
SUMMARY.

1. AT MAY 3 SPC MEETING A NUMBER OF ALLIED REPS INSISTED,
PER INSTRUCTIONS, ON DISCUSSING POSSIBLE CHANGES IN
COMMUNIQUE LANGUAGE REFLECTING US SUMMIT PROPOSALS (REFS
B AND C) WHICH WE TABLED AT APRIL 29 NAC MEETING (REF A).
US REP POINTED OUT THAT WE PREFERRED TO HAVE FURTHER DIS-
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CUSSION OF THE US SUGGESTED LANGUAGE AT THE NAC LEVEL.
THE LANGUAGE WAS STILL TENTATIVE, IN THE ABSENCE OF CON-
FIRMATION REGARDING FINAL US DECISIONS ON THE PROPOSALS,
AND THEREFORE WE PREFERRED NOT TO ATTEMPT TO CHANGE OR
REWORK THE LANGUAGE IN AN SPC REVIEW OF THE REMAINDER OF
THE COMMUNIQUE. ALLIED REPS NOTED TIME PRESSURES AND
INSISTED ON PUTTING FORWARD ALTERNATIVE LANGUAGE, WHICH

US REP AGREED TO REPORT.

2. ALLIES COMMENTED FIRST ON FOLLOWING US LANGUAGE ON DEFENSE COOPERATION:

"LEADERS OF STATES TAKING PART IN THE INTEGRATED DEFENSE STRUCTURE OF THE ALLIANCE DIRECTED THEIR DEFENSE MINISTERS TO DEVELOP A LONG-TERM PLAN TO PREPARE THE ALLIANCE TO MEET CHANGING DEFENSE NEEDS OF THE 1980S AND TO REVIEW THE MANNER IN WHICH THE ALLIANCE IMPLEMENTS ITS DEFENSE PROGRAMS TO ENSURE MORE EFFECTIVE FOLLOW-THROUGH. IN ORDER TO MAKE MOST EFFECTIVE AND ECONOMIC USE OF RESOURCES, THE ALLIED LEADERS ARE DETERMINED TO WORK MORE CLOSELY TOGETHER ON DEVELOPMENT, PRODUCTION, AND PROCUREMENT OF DEFENSE EQUIPMENT FOR USE BY ALLIED STATES. THE MEANS OF DEEPENING THIS COOPERATION, BOTH WITHIN EUROPE AND BETWEEN EUROPE AND NORTH AMERICA, SHOULD BE REVIEWED IN APPROPRIATE FORUMS, WHILE BUILDING ON THE JOINT ACTIONS OF MEMBER STATES ALREADY BEING TAKEN IN THE FIELD."

3. FRENCH REP SAID THIS LANGUAGE WAS UNACCEPTABLE. FRENCH OPPOSED FIRST SENTENCE BECAUSE IT ESTABLISHED ANOTHER SECTION OF THE COMMUNIQUE, IN ADDITION TO THE TRADITIONAL MBFR PASSAGE, THAT WOULD REFLECT VIEWS ON ONLY 13 OR 14 ALLIES. FRENCH BELIEVED NATO COMMUNIQUE SHOULD REFLECT CONSENSUS OF ALL ALLIES. FRENCH OBJECTED TO SECOND TWO SENTENCES OF US PROPOSED LANGUAGE BECAUSE THEY IGNORED THE NEED TO DEVELOP AND STRENGTHEN EUROPE'S MILITARY PRODUCTION AND TECHNOLOGICAL CAPABILITIES AT A TIME WHEN, AS FRENCH REP ARGUED, US-FRENCH MILITARY SALES WERE CONFIDENTIAL

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4. FRENCH REP CIRCULATED FOLLOWING REVISION OF LAST TWO US SENTENCES:

"THE COUNTRIES OF THE ALLIANCE WILL CONTINUE TO DEVELOP THEIR ARMS PRODUCTION COOPERATION IN THE DIFFERENT APPROPRIATE BODIES. THEIR AIM IS TO ACHIEVE THE MOST EFFECTIVE USE OF AVAILABLE RESOURCES, WHILE AT THE SAME TIME PRESERVING AND PROMOTING IN EUROPE A STRONG INDUSTRIAL AND TECHNOLOGICAL CAPABILITY, WHICH IS ESSENTIAL FOR COLLECTIVE DEFENSE."

5. ITALIAN, BELGIAN, AND LUXEMBOURG REPS SUPPORTED FRENCH AMENDMENT. TURKISH AND FRG REPS SAID THEIR AUTHORITIES COULD ACCEPT US-PROPOSED LANGUAGE, BUT EXPRESSED HOPE WAY COULD BE FOUND TO ASSOCIATE FRENCH WITH THIS LANGUAGE. UK AND NORWEGIAN REPS ACCEPTED US LANGUAGE. DUTCH REP LACKED INSTRUCTIONS, EXPECTED APPROVAL OF US

LANGUAGE, AND BELIEVED HIS AUTHORITIES WOULD HAVE SOME DIFFICULTIES WITH FRENCH LANGUAGE.

6. CANADIAN REP SAID HIS AUTHORITIES COULD ACCEPT US LANGUAGE WITH FOLLOWING MINOR AMENDMENTS:

--IN FIRST SENTENCE REPLACE WORD "DEVELOP" WITH WORD "INITIATE".

--IN SECOND SENTENCE ADD WORD "RESEARCH" BEFORE WORD "DEVELOPMENT".

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--IN THIRD SENTENCE REPLACE PHRASE "BOTH WITHIN EUROPE AND BETWEEN EUROPE AND NORTH AMERICA" WITH PHRASE "AMONG ALL MEMBERS OF THE ALLIANCE".

ON PERSONAL BASIS, CANADIAN REP SUGGESTED SHIFTING FIRST US SENTENCE TO THE END OF THE PARAGRAPH AS A WAY OF PARTIALLY ACCOMMODATING FRENCH OBJECTIONS TO THIS SENTENCE AS AS LEAD-IN. DISCUSSION OF CANADIAN AMENDMENTS WAS INCONCLUSIVE.

7. IS DIRECTOR FOR FORCE PLANNING, BRABAND, NOTED THAT WORDS "LONG-TERM PLAN" IN FIRST US SENTENCE COULD BE MISINTERPRETED BECAUSE NATO ALREADY HAS FIVE-YEAR PLANNING CYCLES AND BECAUSE DEFENSE MINISTERS ISSUED TWO YEARS AGO AT US INITIATIVE A LENGTHY DOCUMENT ON LONG-TERM PLANS. BRABAND SUGGESTED THESE WORDS BE REPLACED BY A PHRASE ALONG THE LINES OF "PLACE NATO DEFENSE PLANNING ON A

LONGER-TERM BASIS".

8. COMMENT: FRENCH OBJECTION AND AMENDMENT, SUPPORTED BY SOME OTHERS, ARE THE CENTRAL ISSUE. FRENCH AMENDMENT REPLACES CONCEPT OF ALLIES WORKING CLOSELY TOGETHER ON CONFIDENTIAL

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DEVELOPMENT AND PRODUCTION OF EQUIPMENT WITH CONCEPT OF COOPERATION IN DIFFERENT APPROPRIATE BODIES, WHICH FOR THE FRENCH COULD INCLUDE AN IEPG LARGELY INDEPENDENT OF US INFLUENCE. FRENCH ALSO REPLACE CONCEPT OF DEEPENING NORTH AMERICAN-EUROPEAN COOPERATION WITH CONCEPT OF PROMOTING EUROPEAN CAPABILITIES. WHILE WE DID NOT ATTEMPT TO DISCUSS ALTERNATIVES OR MODIFICATIONS TO FRENCH LANGUAGE, FRENCH REP INDICATED HIS AUTHORITIES WOULD HAVE GREAT DIFFICULTIES WITH ANY LANGUAGE ALONG THE LINES PROPOSED BY THE US AND THAT OUTCOME, IN HIS VIEW, MIGHT BE FAILURE TO REACH AGREEMENT ON PARAGRAPH IN QUESTION. FRENCH REP TOLD US PRIVATELY THAT HIS COMMENTS ON FIRST SENTENCE ARE MAINLY FOR THE RECORD, THOUGH FRENCH WOULD PREFER A COMMUNIQUE THAT DID NOT DISTINGUISH BETWEEN FIFTEEN AND DPC ALLIES. FINALLY, WE NOTE IN CONNECTION WITH FRENCH PROPOSALS THAT WE ARE NOT CERTAIN WHETHER THEY EMANATE FROM FRENCH DEL OR PARIS. THIS SUGGESTS THE DEPARTMENT MAY WISH TO INSTRUCT EMBASSY PARIS TO PRESS US PROPOSALS AT APPROPRIATELY HIGH LEVEL WITH THE GOF. AS WE SEE THEM, OUR ALTERNATIVES AT THIS STAGE ARE: (A) TO ATTEMPT TO NEGOTIATE IN THE FEW REMAINING DAYS THIS WEEK LANGUAGE BRIDGING US AND FRENCH PROPOSALS; OR (B) TO INSIST ON PRESERVING US LANGUAGE IN ITS PRESENT FORM WITH SUBSTANTIAL LIKELIHOOD IT WILL NOT BE ACCEPTED. GIVEN SHORT TIME REMAINING BEFORE SUMMIT, WE RECOMMEND THAT WE BE GIVEN LATITUDE TO DETERMINE BEST POSSIBLE COMPROMISE. END COMMENT.

9. ALLIED REPS ALSO SUGGESTED AMENDMENTS TO FOLLOWING US LANGUAGE ON EAST-WEST STUDY:

"TO HELP THEM IN THIS EFFORT, THE ALLIED LEADERS REQUESTED THE COUNCIL IN PERMANENT SESSION TO STUDY LONG-TERM TRENDS IN EAST-WEST RELATIONS AND TO ASSESS THE IMPLICATIONS OF THESE TRENDS FOR THE ROLE OF THE ALLIANCE."

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10. FRENCH REP CIRCULATED FOLLOWING AMENDMENT:

"WITH THIS IN VIEW, THE ALLIED LEADERS REQUESTED THE COUNCIL IN PERMANENT SESSION TO STUDY IN GREATER DEPTH LONG-TERM TRENDS IN EAST-WEST RELATIONS AND TO ASSESS THE IMPLICATIONS OF THESE TRENDS FOR THE ROLE OF THE ALLIANCE."

FRENCH REP SAID NATO CONTINUALLY STUDIES EAST-WEST RELATIONS AND THERE WAS NO NEED FOR COMMUNIQUE TO SUGGEST SOMETHING NEW IN THIS AREA.

11. IN ATTEMPT TO PROMOTE COMPROMISE, OTHER REPS SUGGESTED FORMULATIONS SUCH AS "CONTINUE TO STUDY", OR "TO INITIATE A FRESH STUDY". MOST REPS INDICATED THEY COULD ACCEPT A COMPROMISE FORMULA SUCH AS "A FRESH STUDY" PROPOSED BY UK REP.

12. COMMENT: FRENCH REP DID NOT APPEAR ADAMANT ON THIS POINT. WE SUGGEST RETAINING PRESENT US- LANGUAGE. HOWEVER, WASHINGTON SHOULD ALSO CONSIDER ALTERNATIVE FORMULATIONS TO RESOLVE THIS PROBLEM IF FRENCH CONTINUE TO PRESS THEIR AMENDMENT. END COMMENT.

13. ACTION REQUESTED: GUIDANCE IN TIME FOR SPC MEETING
MAY 5.BENNETT

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